LEGISLATIVE SUMMARY SHEET Tracking No. <u>02(3-2)</u>

DATE: December 16, 2021

TITLE OF RESOLUTION: AN ACTION RELATING TO AN EMERGENCY AND THE NAVAJO NATION COUNCIL; ALLOCATING \$207,000,000 OF NAVAJO NATION FISCAL RECOVERY FUNDS; APPROVING THE NAVAJO NATION FISCAL RECOVERY FUND HARDSHIP ASSISTANCE EXPENDITURE PLAN

PURPOSE: This resolution, if approved, will allocate \$207,000,000 from the Navajo Nation Fiscal Recovery Funds for Hardship Assistance.

This written summary does not address recommended amendments as may be provided by the standing committee. The Office of Legislative Counsel requests each committee member to review the proposed resolution in detail.

OLC No. 21-514-1

Navajo Nation Council

PROPOSED NAVAJO NATION COUNCIL RESOLUTION	N Steele
24 th NAVAJO NATION COUNCIL – Third Year, 2021	
INTRODUCED BY	
And Anasbuh Al Primary Sponsor	they

TRACKING NO. 0263-21

AN ACTION

RELATING TO AN EMERGENCY AND THE NAVAJO NATION COUNCIL; ALLOCATING \$207,000,000 OF NAVAJO NATION FISCAL RECOVERY FUNDS; APPROVING THE NAVAJO NATION FISCAL RECOVERY FUND HARDSHIP ASSISTANCE EXPENDITURE PLAN

BE IT ENACTED:

SECTION ONE. AUTHORITY

A. The Navajo Nation Council is the governing body of the Navajo Nation. 2 N.N.C. §102(A).
B. Navajo Nation Council Resolution No. CJY-41-21, attached as Exhibit A, mandates that Navajo Nation Fiscal Recovery Fund ("NNFRF") Expenditure Plans be duly adopted by a two-thirds (2/3) vote of all members of the Navajo Nation Council and approved by the President of the Navajo Nation pursuant to 2 N.N.C. § 164 (A) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).

C. The Navajo Nation Code provides that "[m]atters constituting an emergency shall be limited to the cessation of law enforcement services, and disaster relief services, fire protection services or other direct services required as an entitlement under Navajo Nation or Federal law, or which directly threaten the sovereignty of the Navajo Nation. Such an emergency matter must arise due to the pressing public need for such resolution(s) and must be a matter requiring final action by the Council. 2 N.N.C. § 164(16).

SECTION TWO. FINDINGS

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- A. The World Health Organization ("WHO") declared a Public Health Emergency of International Concern related to the Coronavirus ("COVID-19"), a highly contagious and sometimes fatal respiratory virus, on January 30, 2020; the U.S. Department of Health and Human Services declared a Public Health Emergency related to the COVID-19 outbreak on January 31, 2020; and the WHO declared a global pandemic due to COVID-19 on March 11, 2020.
- B. The Navajo Nation Commission on Emergency Management, with the concurrence of Navajo Nation President Jonathan Nez, declared a Public Health State of Emergency on the Navajo Nation on March 11, 2020, due to the COVID-19 outbreak. *See* Resolution No. CEM 20-03-11, incorporated herein by reference. The Navajo Nation Department of Health has subsequently issued numerous Public Health Emergency Orders. Public Health Orders 2020-001 through 2021-020 are incorporated herein by reference. These Public Health Emergency Orders are available at <u>www.ndoh.navajo-nsn.gov</u>.
- C. The coronavirus pandemic of 2019 has caused large scale infections and loss of life throughout the world, the United States, and the Navajo Nation. As of December 16, 2021, the Navajo Nation Health Command Operations Center has confirmed 40,659 COVID-19 cases and 1,570 COVID-related deaths on the Navajo Nation. COVID-19 variants have recently emerged that threaten to increase these numbers and continue the pandemic's assault on the Navajo People.
- D. The devastating effects of COVID-19 continue throughout the Navajo Nation and extend beyond the health and life devastation to wide scale negative financial effects, such as employment losses, business closures, food and housing insecurity, and other economic disruptions.
- E. In response to the pandemic, on March 11, 2021, Unites States President Joseph Biden signed the American Rescue Plan Act ("ARPA") into law. Section 9901 of ARPA amended Title VI of the Social Security Act to add section 602, which established the Coronavirus State Fiscal Recovery Fund, and section 603, which established the Coronavirus Local Fiscal Recovery Fund (together the "Fiscal Recovery Funds" or "FRF") and provided \$362 billion for state, local, and tribal governments, including \$20 billion

specifically designated for tribal governments.

F. As of November 1, 2021, the United States Department of Treasury has allocated two billion seventy-nine million four hundred sixty-one thousand four hundred sixty-four dollars (\$2,079,461,464) to the Navajo Nation under the Fiscal Recovery Funds provisions of ARPA. The Fiscal Recovery Funds are designed to build on and expand the relief provided in the 2020 Coronavirus Aid, Relief, and Economic Security Act (CARES Act), Public Law 116-136, 134 Stat. 281 (2020), and are intended to mitigate and contain the spread of COVID-19, as well as to respond to the health, social and economic impacts of COVID-19 suffered by residents and businesses.

G. Pursuant to Section 9901 of ARPA, the Fiscal Recovery Funds are specifically intended to:

1. respond to the COVID-19 public health emergency and its negative economic impacts, including assistance to households, small businesses, and non-profits; and/or aid to impacted industries such as tourism, travel, and hospitality;

2. respond to workers performing essential work during the COVID-19 public health emergency by providing premium pay to eligible workers:

3. provide government services to the extent of the reduction in Navajo Nation revenue due to the COVID-19 public health emergency, relative to revenues collected in the most recent full fiscal year prior to the COVID-19 public health emergency; and

4. make necessary investments in water, sewer, and/or broadband infrastructure.

H. The U.S. Department of Treasury has issued guidance requiring that the use and expenditure of Fiscal Recovery Funds must fall under one of the four categories above and that funding recipients must report each expenditure under one of the sixty-six (66) "Expenditure Eligibility Categories" set forth in Appendix 1 to the U.S. Department of Treasury's Compliance and Reporting Guidance for State and Local Fiscal Recovery Funds, attached herein as Exhibit B.

I. Pursuant to ARPA:

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1. Fiscal Recovery Fund costs must be incurred by December 31, 2024, meaning that the Navajo Nation must obligate FRF funds by that date. Treasury's

1	Interim Final Rule provides that "incurred" shall have the same meaning given						
2	to "financial obligation" under the Uniform Guidance at 2 CFR 200.1:						
3	"Financial obligations, when referencing a recipient's or sub-recipient's use						
4	of funds under a Federal award, means orders placed for property and						
5	services, contracts and sub-awards made, and similar transactions that						
6	require payment."; and						
7	2. The Fiscal Recovery Fund period of performance runs from March 3, 2021						
8	until December 31, 2026, meaning that all FRF-funded projects must be						
9	completed and funds must be fully expended by December 31, 2026.						
10	3. Costs incurred by the Navajo Nation prior to March 3, 2021 are not eligible.						
11	4. Any funds not obligated or expended for eligible uses by the dates above in						
12	sections I (1) and (2) must be returned to Treasury, including any unobligated						
13	or unexpended funds that have been provided to sub-recipients and contractors						
14	as part of the award closeout process.						
15	J. While its acceptance of Fiscal Recovery Funds obligates the Navajo Nation to comply with						
16	ARPA and other federal laws and regulations, the Navajo Nation can and will fulfill these						
17	obligations while retaining and exercising its sovereignty in allocating and disbursing						
18	Fiscal Recovery Funds.						
19	K. On July 23, 2021, the Navajo Nation Council adopted Resolution No. CJY-41-21, attached						
20	as Exhibit A, establishing the Navajo Nation Fiscal Recovery Fund ("NNFRF") into						
21	which the Navajo Nation's allocation of \$2,079,461,464 has been deposited. CJY-41-21						
22	also adopted an expenditure authorization and approval process for the allocation of funds						
23	from the NNFRF.						
24	L. In Section Four of CJY-41-21, the Navajo Nation Council mandated the Budget and						
25	Finance Committee to adopt application and review procedures, as well as an expenditure						
26	plan template, to be used by entities requesting Navajo Nation Fiscal Recovery Funds. The						
27	Budget and Finance Committee approved Resolution No. BFS-31-21 which established						
28	mandatory Navajo Nation Fiscal Recovery Fund application procedures, forms, and an						
29	expenditure plan template. BFS-31-21 is incorporated herein by reference.						
30	M. To ensure the Navajo Nation's compliance with ARPA, Section Four of CJY-41-21 also						

directed the Navajo Nation Department of Justice ("DOJ") to perform "an initial determination of whether a NNFRF funding request satisfies the legal requirements of the Fiscal Recovery Funds provisions of ARPA and applicable Navajo Nation laws, regulations, and policies and procedures." Resolution No. BFS-31-21 incorporated DOJ's initial determination into the mandatory NNFRF application procedures, forms, and an expenditure plan template, which requires, among other things, identification of the entity with administrative oversight over the Funding Recipient. Administrative oversight means having the authority to monitor the implementation of an approved FRF Expenditure Plan and the expenditure of awarded funds. The duties of the entity with administrative oversight are set forth in Section Seven of the FRF Procedures in exhibits 1 through 5 of BFS-31-21.

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- N. The Office of the President and Vice-President, in coordination with the Division of Community Development ("DCD"), presented ARPA and Fiscal Recovery Fund information at each of the five (5) Agency Council Meetings to hear from the Navajo People, through their elected officials, concerning their needs and priorities for projects and/or services funded through the NNFRF. In addition, DCD has met with Navajo Nation Chapters, individually and collectively, on more than fifty (50) occasions to discuss NNFRF matters.
- O. The Navajo Nation Council hosted twenty-six (26) Naabik'íyáti' Committee Work Sessions, all open to the public, to discuss the needs of the Navajo People and priorities for projects and/or services funded through the Navajo Nation Fiscal Recovery Fund. In addition, Standing Committees of the Navajo Nation Council held more than twenty (20) committee meetings, all open to the public, that have included NNFRF reports and infrastructure specific discussions.
- P. The financial devastation visited on the Navajo People by the COVID-19 pandemic has risen to emergency levels, particularly with winter weather looming, and the Navajo Nation Council has determined that it is vital that the Navajo People be provided immediate financial assistance
- Q. It that it is in the best interest of the Navajo People to enact the NNFRF Hardship Assistance Expenditure Plan in the total amount of two hundred million dollars
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(\$207,000,000), as set forth in **Exhibit C**, as an emergency legislation to counteract limited access to direct services necessary to recover from the devastation caused by the COVID-19 pandemic and mitigate exposure to future variants.

SECTION THREE. APPROVAL OF NAVAJO NATION FISCAL RECOVERY FUND HARDSHIP ASSISTANCE EXPENDITURE PLAN

 A. The Navajo Nation hereby approves and adopts the Navajo Nation Fiscal Recovery Fund Hardship Assistance Expenditure Plan set forth in Exhibit C.

B. The Navajo Nation hereby approves total funding for the NNFRF Hardship Assistance Expenditure Plan from the Navajo Nation Fiscal Recovery Fund in the total amount of two hundred seven million dollars (\$207,000,000) and allocates the funding as follows:

 Two hundred seven million dollars (\$207,000,000) to the Office of the Controller for Household Assistance – Cash Transfers (Expenditure Eligibility Category 2.3), as set forth in Exhibit C, with administrative oversight by the Office of the President and Vice-President and legislative oversight by the Budget and Finance Committee.

SECTION FOUR. ADMINISTRATION OF HARDSHIP ASSISTANCE EXPENDITURE PLAN

A. All entities receiving Navajo Nation Fiscal Recovery Funds, whether through an immediate allocation under CJY-41-21 or subsequently approved NNFRF Expenditure Plan, shall comply with all Navajo Nation laws, policies, regulations, rules, and procedures, specifically including, but not limited to, those governing the NNFRF and the expenditure of such funds, and any additional terms set forth in a grant, sub-recipient, or similar agreement.

B. Fiscal Recovery Fund costs must be incurred by December 31, 2024, meaning that the Navajo Nation must obligate FRF funds by that date. For internal Navajo Nation purposes, the term "obligated" is defined in BFS-31-21, Section Three on page 3 of Exhibits 1 through 5.

C. Projects and/or services funded with Navajo Nation Fiscal Recovery Funds must be

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completed and all NNFRF funds fully spent by December 31, 2026.

- D. Navajo Nation Fiscal Recovery Fund Expenditure Plan funds shall be available for use by a funding recipient that is a branch, division, department, or other unit of the Navajo Nation central government as soon as a detailed budget has been administratively approved and the Office of Management and Budget has entered such budget into the Financial Management Information System.
- E. Awarded Navajo Nation Fiscal Recovery Funds shall only be obligated and expended on projects and/or services, including need-based projects and services, that were included as an immediate allocation under CJY-41-21 or are included in a NNFRF Expenditure Plan approved and adopted by a Navajo Nation Council resolution enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).
- F. Awarded Navajo Nation Fiscal Recovery Funds, including cost savings, cannot be moved between Expenditure Plans without approval by a Navajo Nation Council resolution enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).
- G. All entities receiving Navajo Nation Fiscal Recovery Funds shall follow and apply Generally Accepted Accounting Principles (GAAP), as established by the Governmental Accounting Standards Board (GASB) for governmental entities and by the Financial Accounting Standards Board (FASB) for public and private companies and nonprofits, in reporting, recording, and accounting for such Funds.
- H. Fraud, misuse of funds, violation of applicable Navajo Nation or federal laws and regulations, non-compliance with FRF agreements governing grants or sub-awards, and false statements or claims by any individual or entity receiving or administering Navajo Nation Fiscal Recovery Funds may result in administrative, civil, or criminal sanctions and penalties, debarment and suspension, ineligibility for future Navajo Nation awards or business opportunities, and the Navajo Nation may pursue any other legal action or remedy available by law.

SECTION FIVE. FUTURE ALLOCATION OF UNALLOCATED NAVAJO NATION FISCAL RECOVERY FUNDS TO HARDSHIP ASSISTANCE EXPENDITURE PLAN A. Section Four of CJY-41-21 also mandates that "Ju]ntil the third quarter of 2024, NNFRF

Expenditure Plans for direct financial assistance to enrolled Navajo Nation members, not including business economic relief or similar programs, shall be limited to ten percent (10%) of the total Fiscal Recovery Funds received by the Navajo Nation. After the second quarter of 2024, unallocated or unexpended NNFRF funds can be allocated for direct financial assistance to enrolled members through resolution of the Navajo Nation Council and approval of the President pursuant to 2 N.N.C. § 164 (A) and 2 N.N.C. §§ 1005 (C) (10), (11) and (12)."

B. All Navajo Nation Fiscal Recovery Funds that have not been allocated to a NNFRF Expenditure Plan through a Navajo Nation Council resolution enacted pursuant to CJY-41-21 by the end of the second quarter of Fiscal Year 2024 may be re-allocated to the NNFRF Hardship Assistance Expenditure Plan through Navajo Nation Council resolution enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).
C. The allocation of unallocated NNFRF funds to the NNFRF Hardship Assistance Expenditure Plan shall require a separate or revised expenditure plan be submitted to the Navajo Nation Department of Justice for an eligibility determination.

SECTION SIX. REPORTING

A. All entities receiving Navajo Nation Fiscal Recovery Funds shall keep and maintain accurate and complete financial data and records sufficient to demonstrate that the Fiscal Recovery Funds appropriated by the U.S. Congress to the Navajo Nation have been used by the reporting entity in accordance with the provisions of ARPA and timely relay such reports and records to the administrative oversight, Office of Controller, Office of Management and Budget, FRF Office, and legislative oversight as directed in the grant or sub-recipient agreements if any, and when requested. Such reports and records shall be maintained for at least seven (7) years after the project and/or service has been completed. The Office of the Controller shall be responsible for compiling and providing any and all records and financial reports required by the U.S. Treasury.

B. All entities receiving Navajo Nation Fiscal Recovery Funds through an approved Expenditure Plan shall report the status of their NNFRF allocations to their respective oversight committees at the end of each Fiscal Year quarter. The entity with administrative oversight over the Expenditure Plan shall review the quarterly report prior to its presentation and shall participate in the presentation to the oversight committee(s).

C. The Office of the Controller, with the assistance of the Executive Director of the NNFRF Office, shall report the status of the NNFRF Hardship Assistance Expenditure Plan to the Budget and Finance and Naabik'íyáti' Committees at the end of each Fiscal Year quarter.

SECTION SEVEN. EFFECTIVE DATE

This legislation shall be effective upon its approval pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).

SECTION EIGHT. AMENDMENTS

Amendments to this legislation shall only be adopted by a two-thirds (2/3) vote of all members of the Navajo Nation Council and approval of the President of the Navajo Nation pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).

SECTION NINE. SAVING CLAUSE

If any provision of this legislation is determined invalid by the Navajo Nation Supreme Court, or by a Navajo Nation District Court without appeal to the Navajo Nation Supreme Court, those provisions of this legislation not determined invalid shall remain the law of the Navajo Nation.

SECTION TEN. DIRECTIVES

All Navajo Nation government programs, offices, and divisions, as well as Navajo Nation owned entities, specifically including those programs, offices, divisions, and Navajo Nation owned entities receiving Navajo Nation Fiscal Recovery Funds, shall prioritize the implementation and completion of NNFRF projects and/or services.

THE NAVAJO NATION

EXHIBIT A

JONATHAN NEZ | PRESIDENT MYRON LIZER | VICE PRESIDENT

August 2, 2021

Hon. Seth Damon Office of the Speaker Post Office Box 3390 Window Rock, AZ 86515

RE: CJY-41-21, An Action Relating to Budget and Finance and Naabik'iyáti' Committees, and Navajo Nation Council; Establishing the Navajo Nation Fiscal Recovery Fund and the Expenditure Authorization Process Thereunder; Waiving Certain Provisions of the Navajo Nation Appropriations Act; Amending 12 N.N.C. § 334 to Authorize Emergency Procurements; Authorizing Reimbursement of the Sihasin Fund and Undesignated Unreserved Fund Balance; Authorizing Central Support and Regulatory Cost Funding; Authorizing Funding to Complete Defunded Navajo Nation CARES Fund Expenditure Plans; Authorizing the Establishment of a Navajo Nation Fiscal Recovery Fund Office Within the Office of the President and Vice-President

Dear Speaker Damon,

After decades of struggling with an unfinished infrastructure, a sagging economy, and an inadequate education system, the Navajo Nation is on the doorstep of changing our future for our elders, our children, and our families. Over the past year we had the financial means to respond to the coronavirus and improve the lives of our constituents; we laid the foundation for the Nation. This year, we again have the opportunity to build on what we started – water lines and wastewater systems for communities, powerlines to family homes, and an internet network to help our students, to name a few. Working together we can take a giant leap forward in giving the People the protective measures they need to continue fighting against the coronavirus and its variants.

Thank you to Delegate Carl Slater for his tenacious effort in bringing this resolution through the process. Thank you Speaker for your support and we appreciate the support of the 24th Navajo Nation Council. There is much to do over the next few years and we look forward to working with the Navajo Nation Council. We sign CJY-41-21 into law.

Sincerely,

Jonathan Nez, President THE NAVAJO NATION

Myron Lizer, Vice President THE NAVAJO NATION

POST OFFICE BOX 7440 | WINDOW ROCK, AZ 86515 | PHONE: (928) 871-7000 | FAX: (928) 871-4025

CJY-41-21

RESOLUTION OF THE NAVAJO NATION COUNCIL 24th NAVAJO NATION COUNCIL - THIRD YEAR, 2021

AN ACTION

RELATING TO BUDGET AND FINANCE AND NAABIK' 1YATI' COMMITTEES, AND THE NAVAJO NATION COUNCIL; ESTABLISHING THE NAVAJO NATION FISCAL RECOVERY FUND THE EXPENDITURE AND AUTHORIZATION PROCESS THEREUNDER; WAIVING CERTAIN PROVISIONS OF THE NAVAJO NATION APPROPRIATIONS ACT; AMENDING 12 N.N.C. § 334 TO AUTHORIZE EMERGENCY PROCUREMENTS; AUTHORIZING REIMBURSEMENT OF THE SÍHASIN FUND AND UNDESIGNATED, UNRESERVED FUND BALANCE; AUTHORIZING CENTRAL SUPPORT AND REGULATORY COST FUNDING; AUTHORIZING FUNDING TO COMPLETE DEFUNDED NAVAJO NATION CARES FUND EXPENDITURE PLANS; AUTHORIZING THE ESTABLISHMENT OF A NAVAJO NATION FISCAL RECOVERY FUND OFFICE WITHIN THE OFFICE OF THE PRESIDENT AND VICE-PRESIDENT

BE IT ENACTED

SECTION ONE. AUTHORITY

- A. The Navajo Nation Council is the governing body of the Navajo Nation. 2 N.N.C. § 102(A).
- B. The Naabik'íyáti' Committee is a standing committee of the Navajo Nation Council with the responsibility to hear proposed resolution(s) that require final action by the Navajo Nation Council. 2 N.N.C. § 164(A)(9).
- C. The Budget and Finance Committee is a standing committee of the Navajo Nation Council with the enumerated powers to review and recommend to the Navajo Nation Council the budgeting, appropriation, investment and management of all funds and to promulgate rules and regulations relative to contracting and financial matters. 2 N.N.C. §§ 300(B)(1) and (2).

SECTION TWO. FINDINGS

- A. The World Health Organization ("WHO") declared a Public Health Emergency of International Concern related to the outbreak of coronavirus ("COVID-19"), a highly contagious and sometimes fatal respiratory virus, on January 30, 2020; the U.S. Department of Health and Human Services declared a Public Health Emergency related to the COVID-19 outbreak on January 31, 2020; and the WHO declared a global pandemic due to COVID-19 on March 11, 2020.
- B. The Navajo Nation Commission on Emergency Management, with the concurrence of Navajo Nation President Jonathan Nez, declared

a Public Health State of Emergency on the Navajo Nation on March 11, 2020, due to the COVID-19 outbreak. See Resolution No. CEM 20-03-11 incorporated herein by reference. The Navajo Nation Department of Health has subsequently issued numerous Public Health Emergency Orders. Public Health Orders 2020-001 through 2021-014 are incorporated by reference. These Public Health Emergency Orders are available at www.ndoh.navajonsn.gov.

- C. The coronavirus pandemic of 2019 has caused large scale infections and loss of life throughout the world, the United States and the Navajo Nation. As of July 7, 2021, the Navajo Nation Health Command Operations Center has confirmed 31,043 COVID-19 cases and 1,374 COVID-related deaths on the Navajo Nation. COVID-19 variants have emerged that threaten to increase these numbers and continue the pandemic's assault on the Navajo People.
- D. The devastating effects of COVID-19 continue throughout the Navajo Nation, including employment losses, business closures, food and housing insecurity, and other economic disruptions.
- E. On March 11, 2021, President Biden signed the American Rescue Plan Act ("ARPA") into law. Section 9901 of ARPA established the Coronavirus State Fiscal Recovery Fund and the Coronavirus Local Fiscal Recovery Fund (together the "Fiscal Recovery Funds") by amending Title VI of the Social Security Act, which provided \$362 billion for state, local, and tribal governments, including \$20 billion designated for tribal governments.
- F. As of May 29, 2021, the United States Department of Treasury ("U.S. Treasury") allocated \$1,861,554,458.43 to the Navajo Nation under the Fiscal Recovery Funds provisions of ARPA. The Fiscal Recovery Funds are designed to build on and expand the relief provided in the Coronavirus Aid, Relief, and Economic Security Act or CARES Act.
- G. The Fiscal Recovery Funds are intended to support governmental efforts to mitigate and contain the spread of COVID-19, as well as to respond to the health, social and economic impacts of COVID-19 suffered by residents and businesses.
- H. As set forth in Central Agency Council Resolution No. CAC 07/21-11, attached as Exhibit A, the Central Agency Council of the Navajo Nation supports the establishment of a Navajo Nation Fiscal Recovery Fund and the expenditure authorization process set forth herein.

- I. Pursuant to Section 9901 of ARPA, the Fiscal Recovery Funds were specifically intended to:
 - Respond to the COVID-19 public health emergency and its negative economic impacts, including assistance to households, small businesses, and non-profits; and/or aid to impacted industries such as tourism, travel, and hospitality;
 - 2. Respond to workers performing essential work during the COVID-19 public health emergency by providing premium pay to eligible workers of the tribal government. Under this category, the Navajo Nation can provide premium pay to government workers performing essential work, and can provide grants to eligible employers that have eligible workers who perform essential work;
 - 3. Provide government services to the extent of the reduction in Navajo Nation revenue due to the COVID-19 public health emergency, relative to revenues collected in the most recent full fiscal year prior to the emergency; and
 - 4. Make necessary investments in water, sewer, or broadband infrastructure.
- J. Pursuant to ARPA:
 - Fiscal Recovery Fund costs must be incurred by December 31, 2024, meaning the Navajo Nation must obligate funds by that date; and
 - 2. The Fiscal Recovery Fund period of performance runs until December 31, 2026, meaning funded projects must be completed by that date.
- K. While its acceptance of the Fiscal Recovery Funds obligates the Navajo Nation to comply with ARPA and other federal laws and regulations, the Navajo Nation can and will fulfill these obligations while retaining and exercising its tribal sovereignty.

SECTION THREE. ESTABLISHMENT OF THE NAVAJO NATION FISCAL RECOVERY FUND

- A. There is hereby established the "Navajo Nation Fiscal Recovery Fund" ("NNFRF").
- B. The Navajo Nation hereby designates that the \$1,861,554,458.43 received by the Navajo Nation as of May 29, 2021 from the U.S.

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Treasury under the Fiscal Recovery Funds provisions of ARPA, as well as any additional funds that the Navajo Nation may later receive from the United States under the Fiscal Recovery Funds provisions, shall be deposited into the NNFRF.

- C. The purpose of the NNFRF is to serve as a depository into which all Fiscal Recovery Funds and investment earnings therein are deposited, and from which the Navajo Nation shall disburse funds for approved Expenditure Plans which comply with the criteria set forth in the Fiscal Recovery Funds provisions of ARPA.
- D. The Fiscal Recovery Funds allocated to the Navajo Nation are limited emergency funds provided by the federal government and are not subject to the annual set-aside provisions set forth in the Navajo Nation Code.
- E. The Navajo Nation Office of the Controller ("OOC"), acting upon the recommendation of the Navajo Nation Investment Committee, shall oversee investment of the NNFRF in accordance with ARPA and Fiscal Recovery Funds requirements, U.S. Treasury regulations and guidance, and applicable Navajo Nation Investment Policies; investment earnings, when realized, shall be deposited into the NNFRF.
- F. Any funds deposited into the NNFRF shall only be used in compliance with ARPA and Fiscal Recovery Fund purposes and restrictions, U.S. Treasury guidance, applicable federal laws and regulations, Navajo Nation laws, regulations, and policies, and duly adopted procedures and agreements between the Navajo Nation and the federal government regarding the use of the Fiscal Recovery Funds.
- G. Except as set forth in Sections Five through Seven below, expenditures of the NNFRF shall only be authorized through Expenditure Plan(s) duly adopted by a two-thirds (2/3) vote of all members of the Navajo Nation Council and approved by the President of the Navajo Nation pursuant to 2 N.N.C. § 164(A) and 2 N.N.C. §§ 1005(C)(10), (11) and (12).
- H. OOC and all entities receiving NNFRF shall keep records sufficient to demonstrate that the Fiscal Recovery Funds appropriated by the U.S. Congress to the Navajo Nation have been used in accordance with the provisions of ARPA. The NNFRF shall be subject to an annual audit by the Navajo Nation's independent auditor. Either the Navajo Nation Council or the Navajo Nation President may require an audit at any time. The Controller shall be responsible for providing any and all records and financial reports required by the U.S. Treasury.

I. Within thirty (30) days of the effective date of this legislation, OOC shall set up an online accountability platform on the NNOOC website that will enable the public to observe the financial transactions conducted with NNFRF funds. To the maximum extent possible and consistent with applicable Navajo Nation and federal laws pertaining to confidential or proprietary information and documents, all checks, electronic deposits, funds transfers, contracts and contract amendments, and other documents supporting NNFRF expenditures shall be displayed on the platform and made available for public view.

SECTION FOUR. NAVAJO NATION FISCAL RECOVERY FUND EXPENDITURE PLAN ELIGIBILITY DETERMINATIONS AND APPLICATION REQUIREMENTS

- A. The Office of Management and Budget ("OMB"), in consultation with OOC and Navajo Nation Department of Justice ("NNDOJ"), shall develop NNFRF application and review procedures, which shall include an NNFRF Expenditure Plan template, for adoption by the Budget and Finance Committee. OMB and OOC shall post the approved NNFRF application procedures, including an NNFRF Expenditure Plan template, and instructions on their respective websites.
- B. The NNDOJ shall do an initial determination of whether a NNFRF funding request satisfies the legal requirements of the Fiscal Recovery Funds provisions of ARPA and applicable Navajo Nation laws, regulations, and policies and procedures.
- C. Navajo Nation Divisions and Offices, non-LGA-certified Chapters, LGA-certified Chapters, Navajo Nation-owned enterprises/authorities/corporations, non-profit corporations and external entities seeking NNFRF funds shall comply with the requirements set forth in this legislation and with the requirements set forth in the NNFRF application procedures adopted by resolution of the Budget and Finance Committee ("BFC").
- D. Each proposed NNFRF Expenditure Plan shall identify and designate a Responsible Entity who shall be held accountable for the compliance, implementation, monitoring, and accounting of the proposed projects, proposals, services and/or related assistance.
- E. Following NNFRF Expenditure Plan approval by the Navajo Nation Council and President, the Navajo Nation, with the assistance of NNDOJ, shall enter into a binding agreement, such as a, grant or sub-recipient agreement, with each Responsible Entity, other than Navajo Nation divisions and offices and non-

LGA-certified chapters, to ensure that all Navajo Nation laws and regulations are followed and complied with at all times.

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- F. NNFRF Expenditure Plans involving construction activities shall include a contingency reserve consistent with industry standards adequate to cover projected inflation-based cost increases. The contingency reserve shall only be released by OOC to the Responsible Entity upon receipt of documented justification for the cost increase. After Expenditure Plan completion, any unused contingency funds shall be returned to the NNFRF.
- G. The total funds allocated in an approved NNFRF Expenditure Plan for a non-Navajo Nation government program or office, including Navajo Nation-owned enterprises/authorities/corporations, may include an allocation for administrative costs at a rate not to exceed two percent (2%) of service or project cost to defray the costs of implementing, administering and monitoring said Expenditure Plan and its underlying services and projects.
- H. Until the third quarter of 2024, NNFRF Expenditure Plans for direct financial assistance to enrolled Navajo Nation members, not including business economic relief or similar programs, shall be limited to ten percent (10%) of the total Fiscal Recovery Funds received by the Navajo Nation. After the second quarter of 2024, unallocated or unexpended NNFRF funds can be allocated for direct financial assistance to enrolled members through resolution of the Navajo Nation Council and approval of the President pursuant to 2 N.N.C. § 164(A) and 2 N.N.C. §§ 1005(C)(10), (11) and (12).

SECTION FIVE. IMMEDIATE ALLOCATION OF NAVAJO NATION FISCAL RECOVERY FUNDS TO REIMBURSE SÍHASIN FUND ALLOCATIONS AND UNRESERVED, UNDESIGNATED FUND BALANCE APPROPRIATIONS

OOC, in consultation with OMB, shall immediately reimburse the Síhasin Fund and Unreserved, Undesignated Fund Balance ("UUFB") from the NNFRF for any allocations or appropriations wherein the approving Navajo Nation Council resolution authorized such reimbursement and NNDOJ deems such reimbursement(s) legally defensible under the Fiscal Recovery Funds provisions of ARPA. OMB shall report the amount and status of such reimbursements to the Naabik'íyáti' Committee and the Office of President and Vice-President no later than sixty (60) days after the effective date of this legislation.

SECTION SIX. IMMEDIATE ALLOCATION OF NAVAJO NATION FISCAL RECOVERY FUNDS TO DEFUNDED NAVAJO NATION CARES FUND PROJECTS

The Navajo Nation hereby immediately allocates NNFRF funds to replace the Navajo Nation CARES Fund funds that were reallocated to the Navajo Nation Hardship Assistance Expenditure Plan pursuant to Navajo Nation Council Resolution No. CJY-67-20 and Naabik'íyáti' Committee Resolutions No. NABIO-49-20 and NABID-63-20, as well as any CARES Fund funding that was voluntarily returned to the Nation because the project approved by the Navajo Nation Council could not be completed by the federal CARES Act deadline(s). OMB, with the assistance of OOC, shall report the amount and status of such allocations to the Naabik'iyati' Committee and the Office of President and Vice-President no later than sixty (60) days after the effective date of this legislation.

SECTION SEVEN. IMMEDIATE ALLOCATION OF NAVAJO NATION FISCAL RECOVERY FUNDS TO FUND CENTRAL SUPPORT AND REGULATORY SERVICES

- A. The Navajo Nation hereby immediately allocates ten percent (10%) of all Fiscal Recovery Funds received by the Navajo Nation to fund central support service and regulatory costs.
- B. The Office of the President and Vice-President shall be responsible for apportioning ninety percent (90%) of the ten percent (10%) amount amongst Executive Branch programs and offices providing central support and regulatory services, including, the Office of the President and Vice-President, Office of the Controller, Office of Management and Budget, Department of Justice, Navajo Nation Washington Office, Resources, Division of Human Division of Community Development, and other Divisions and offices providing central support and/or regulatory services.
- C. The Speaker of the Navajo Nation Council, after consultation with the Naabik'íyáti' Committee, shall be responsible for apportioning ten percent (10%) of the ten percent (10%) amount amongst Legislative Branch programs and offices providing central support services, including the Office of Legislative Services, Office of Legislative Counsel, Office of the Speaker, and Navajo Nation Council.
- D. The programs and offices receiving NNFRF for central support and/or regulatory services shall use such funding to develop the legal, financial, organizational, managerial, administrative, regulatory, and reporting framework necessary to support the expeditious completion of NNFRF funded projects and the provision of NNFRF funded services.
- E. The detailed budgets for the NNFRF funding allocated here for central support and regulatory services shall be processed through the executive or administrative review process

applicable to each Branch and shall not require further legislative action.

F. Any central support and/or regulatory services funding unspent or unencumbered at the end of the second quarter of Fiscal Year 2024 shall be reallocated to the NNFRF and be available for allocation to other NNFRF projects and services.

SECTION EIGHT. AUTHORIZING THE OFFICE OF THE CONTROLLER TO DISTRIBUTE FUNDS FROM THE NAVAJO NATION FISCAL RECOVERY FUND

- A. After reimbursement of the Sihasin Fund and UUFB, allocations to the defunded Navajo Nation CARES Fund projects, and the release of the immediate disbursements provided for in this legislation, OOC shall only release and distribute NNFRF funds in conformance with duly adopted Expenditure Plans enacted by a two-thirds (2/3) vote of all members of the Navajo Nation Council and approved by the President of the Navajo Nation pursuant to 2 N.N.C. § 164(A) and 2 N.N.C. §§ 1005(C)(10), (11) and (12).
- B. Expenditure Plan funds shall not be released to LGA-certified Chapters, Navajo Nation-owned enterprises/authorities/corporations, non-profit corporations and/or external entities until a binding agreement, e.g., grant or sub-recipient agreement, has been executed between the Navajo Nation and the respective Responsible Entity.
- C. OOC shall be responsible for ensuring that withdrawals from all invested NNFRF funds are timed to balance Expenditure Plan needs with maximum investment earnings.
- D. OOC shall coordinate and collaborate with each Responsible Entity to ensure that all applicable Navajo Nation and federal financial, accounting, and reporting laws and regulations are adhered to and strictly followed.
- E. OOC and the respective Responsible Entity shall provide a written and oral report to the Naabik'íyáti' Committee and the Office of President and Vice-President on or about thirty (30) days after the end of each fiscal year quarter; such report will present an overview and status of all NNFRF funded projects, recommended modifications or adjustments to projects, and compliance challenges, if any.

SECTION NINE. APPLICABILITY AND WAIVER OF NAVAJO NATION APPROPRIATIONS ACT PROVISIONS TO NAVAJO NATION FISCAL RECOVERY FUNDS

- A. The NNFRF are externally restricted funds awarded to the Navajo Nation solely for the purposes set forth in the Fiscal Recovery Funds provisions of ARPA. Accordingly, only those provisions of the Appropriations Act, 12 N.N.C. § 800 et seq., that are expressly applicable to externally restricted funds, and any future provisions in the Budget Instructions Manual(s) expressly applicable to NNFRF, as approved by the Budget and Finance Committee, shall apply to the NNFRF and all Expenditure Plan(s) funded thereunder.
- NNFRF shall not be a part of, and shall not be, included in в. the Navajo Nation Fiscal Year Comprehensive Budget and the Navajo Nation hereby waives the application of 12 N.N.C. § 820 [Overall Budget Policies], § 830 [Budget Planning and Preparation], § 840 [Budget Approval, Adoption and Certification], § 850 [Budget Implementation, Monitoring and Control], § 860 [Capital Improvement Process], and § 870 [Local Government Improvement Funds] to the NNFRF and all Expenditure Plan(s) funded thereunder.

SECTION TEN. AMENDING 12 N.N.C. § 334 TO AUTHORIZE EMERGENCY PROCUREMENTS FOR NAVAJO NATION FISCAL RECOVERY FUND EXPENDITURES

A. Until such time as Navajo Nation procurement laws and regulations are amended to specifically support NNFRF procurements, the Navajo Nation hereby amends 12 N.N.C. § 334 as set forth below.

Title Twelve Fiscal Matters Chapter 3. Navajo Nation Procurement Act Subchapter 1. General Provisions

§ 334. Emergency Procurement

<u>A.</u> Notwithstanding any other provision of law, the Director, Division of Finance, Purchasing Department, the head of a purchasing agency, or a designee of either officer may make or authorize others to make emergency procurement when there exists a threat to public health, welfare, or safety under emergency conditions as defined in regulations promulgated by the Budget and Finance Committee; provided that such emergency procurement shall be made with such competition as is practicable under the circumstances. A written determination of emergency shall be made by the executive director of the affected division, in concert with the Director, Division of Finance, Purchasing Department or authorized designee, and a representative of the Attorney General's Office (or the Office of Legislative Counsel for emergency procurements by the Legislative Branch). To the extent possible, certified entities under the Navajo Nation Business Opportunity Act, 5 N.N.C. § 201 *et seq.*, shall receive preference in emergency procurement. The written determination and the selection of the particular contractor shall be included in the contract file. No oversight committee approval shall be required for these contracts.

B. Notwithstanding any other provision of law, procurements using Navajo Nation Fiscal Recovery Funds may be authorized and executed as Emergency Procurements at the discretion of the Procuring Party without further justification; provided that such emergency procurement shall be made with such competition as is practicable under the circumstances. To the extent possible, certified entities under the Navajo Nation Business Opportunity Act, 5 N.N.C. § 201 et seq., that are able to complete the good or service within the Fiscal Recovery Fund's strict deadlines shall receive preference in emergency procurement. No oversight committee approval shall be required for these contracts.

- B. Until such time as the Budget and Finance Committee amends the Navajo Nation Procurement Rules and Regulations ("Procurement Regulations") adopted by BFD-192-03, procurements using NNFRF funds shall be deemed to satisfy the definition of EMERGENCY CONDITION set forth at Section VII (B) of the Procurement Regulations without further justification; and the written application and concurrence requirements set forth at Section VII (C) of the Procurement Regulations shall not apply to such procurements.
- C. As set forth in the Navajo Business Opportunity Act, if there are no responsive and responsible Priority One or Priority Two vendors responding to the Nation's solicitation for NNFRF funded goods, services, or construction and construction related services, who are qualified and able to meet the requirements of the procurement, including the demonstrated ability to meet the ARPA and NNFRF time deadlines, the Procuring Party may contract with companies not included on the Business Source List maintained by the Business Regulatory Department, as long as such companies agree to comply with Navajo Nation laws, regulations, and policies, including the Navajo Preference in Employment Act and Navajo Business Opportunity Act.

D. Navajo citizens, Navajo-owned businesses and non-profits, Navajo business-support organizations, such as the Dineh Chamber of Commerce, and Navajo Nation-owned enterprises/authorities/corporations shall be a provided a meaningful opportunity to comment before amendments are made to Navajo Nation procurement laws and regulations.

SECTION ELEVEN. AUTHORIZING THE ESTABLISHMENT OF A NAVAJO NATION FISCAL RECOVERY FUND OFFICE WITHIN THE OFFICE OF THE PRESIDENT AND VICE-PRESIDENT

- A. The Office of the President and Vice-President ("OPVP") is authorized to establish a temporary NNFRF Office within OPVP by Executive Order pursuant to 2 N.N.C. §§ 1005(A) and (C) (14).
- B. The NNFRF Office shall be a clearinghouse that will, at a minimum, educate the public on NNFRF matters; coordinate, facilitate and implement NNFRF responsibilities assigned to OPVP or the Executive Branch; ensure expeditious review of NNFRF eligibility determinations and other NNFRF matters by Executive Branch programs and offices; ensure Navajo Nation compliance with Fiscal Recovery Funds provisions of ARPA and Navajo Nation laws and regulations by all entities receiving NNFRF funds; facilitate and expedite the expenditure of all NNFRF funds; ensure the completion and implementation of NNFRF authorized projects and services; and assist/support OOC in monitoring the expenditure of NNFRF funds and submitting timely and accurate ARPA reports to the federal government.
- C. Prior to its opening, OPVP shall present a plan of operation or similar structural document for the NNFRF Office to the Naabik'iyati' Committee. On or about thirty (30) days after the end of each fiscal year quarter, OPVP shall present a report to the Naabik'iyati' Committee on overall NNFRF Office operations, accomplishments, and challenges, along with recommended modifications or adjustments to projects and processes.
- D. OPVP and OOC shall only contract with qualified and experienced Navajo Nation-owned enterprises/authorities/corporation or Navajo-owned businesses to assist in the implementation, management, and monitoring of NNFRF funds.
- E. In order to support the purposes and intent of the Navajo Nation Business Opportunity Act and Navajo Nation Preference in Employment Act, within fifty (50) days after the enactment of this legislation, the NNFRF Office shall present a plan to the Budget and Finance and Naabik'íyáti' Committees to provide

bonding, insurance, and other needed support to grow the Navajo Nation economy through private sector contracting, using ARPA, NNFRF, and/or other Navajo Nation or external funding.

SECTION ELEVEN. EFFECTIVE DATE

This legislation shall be effective upon its approval pursuant to 2 N.N.C. § 221(B).

SECTION TWELVE. SAVING CLAUSE

Should any provision of this legislation be determined invalid by the Navajo Nation Supreme Court, or a District Court of the Navajo Nation without appeal to the Navajo Nation Supreme Court, those provisions of the legislation which are not determined invalid shall remain the law of the Navajo Nation.

SECTION THIRTEEN. DIRECTIVES

- A. OMB, in consultation with OOC and DOJ, shall present proposed NNFRF application and review procedures, including an NNFRF Expenditure Plan template, to the Budget and Finance Committee within twenty (20) days after the effective date of this legislation.
- B. The Division of Natural Resources and General Land Development Department shall present a proposed Plan of Operation for a "One-Stop Shop" to facilitate, review, and approval of rightsof-ways, temporary construction permits, mission site permits, leases, etc., to the Resources and Development Committee within forty-five (45) days after the effective date of this legislation.
- C. The Division of Human Resources and Department of Personnel Management shall present proposed amendments to the Navajo Nation Personnel Policies Manual to, at a minimum, facilitate the expeditious hiring of personnel with NNFRF funds to the Health, Education, and Human Services Committee within sixty (60) days after the effective date of this legislation.
- D. OPVP, with the assistance of the Business Regulatory Department and OOC Purchasing Section, shall present proposed amendments to the Navajo Nation's procurement and business opportunity laws and regulations to, at a minimum, expedite NNFRF procurements, to the Budget and Finance Committee within sixty (60) days after the effective date of this legislation.

CJY-41-21

CERTIFICATION

I hereby certify that the foregoing resolution was duly considered by the 24th Navajo Nation Council at a duly called meeting in Window Rock, Navajo Nation (Arizona), at which a quorum was present and that the same was passed by a vote of 21 in Favor, and 01 Opposed, on this 22nd day of July 2021.

Honorable Seth Damon, Speaker 24th Navajo Nation Council

uly 23, 2021 DATE

Motion: Honorable Paul Begay, Jr. Second: Honorable Edison J. Wauneka

Speaker Seth Damon not voting

ACTION BY THE NAVAJO NATION PRESIDENT:

1. I, hereby, sign into law the foregoing legislation, pursuant to 2 N.N.C. § 1005 (C) (10), on this 02 day of August , 2021.

-Nor Jonathan Nez, President

Navajo Nation

2. I, hereby, veto the foregoing legislation, pursuant to 2 N.N.C. § 1005 (C)(11), on this _____ day of _____, 2021 for the reason(s) expressed in the attached letter to the Speaker.

> Jonathan Nez, President Navajo Nation





Appendix 1: Expenditure Categories

The Expenditure Categories (EC) listed below must be used to categorize each project as noted in Part 2 above. The term "Expenditure Category" refers to the detailed level (e.g., 1.1 COVID-10 Vaccination). When referred to as a category (e.g., EC 1) it includes all Expenditure Categories within that level.

1: PL	ublic Health
1.1	COVID-19 Vaccination ^
1.2	COVID-19 Testing ^
1.3	COVID-19 Contact Tracing
1.4	Prevention in Congregate Settings (Nursing Homes, Prisons/Jails, Dense Work Sites,
	Schools, etc.)*
1.5	Personal Protective Equipment
1.6	Medical Expenses (including Alternative Care Facilities)
1.7	Capital Investments or Physical Plant Changes to Public Facilities that respond to the COVID-19 public health emergency
1.8	Other COVID-19 Public Health Expenses (including Communications, Enforcement, Isolation/Quarantine)
1.9	Payroll Costs for Public Health, Safety, and Other Public Sector Staff Responding to COVID-19
	Mental Health Services*
A COLORADO C	Substance Use Services*
1.12	
	gative Economic Impacts
2.1	Household Assistance: Food Programs* ^
2.2	Household Assistance: Rent, Mortgage, and Utility Aid* ^
	Household Assistance: Cash Transfers* ^
2.4	Household Assistance: Internet Access Programs* ^
	Household Assistance: Eviction Prevention* ^
2.6	Unemployment Benefits or Cash Assistance to Unemployed Workers*
1	Job Training Assistance (e.g., Sectoral job-training, Subsidized Employment, Employment Supports or Incentives)* ^
2.8	Contributions to UI Trust Funds
2.9	Small Business Economic Assistance (General)* ^
2.10	Aid to Nonprofit Organizations*
2.11	Aid to Tourism, Travel, or Hospitality
2.12	Aid to Other Impacted Industries
	Other Economic Support* ^
100 00000000000000000000000000000000000	Rehiring Public Sector Staff
	rvices to Disproportionately Impacted Communities
3.1	Education Assistance: Early Learning* ^
3.2	Education Assistance: Aid to High-Poverty Districts ^
3.3	Education Assistance: Academic Services* ^
3.4	Education Assistance: Social, Emotional, and Mental Health Services* ^
3.5	Education Assistance: Other* ^
3.6	Healthy Childhood Environments: Child Care* ^
3.7	Healthy Childhood Environments: Home Visiting* ^
3.8	Healthy Childhood Environments: Services to Foster Youth or Families Involved in Child Welfare System* ^

Coronavirus State and Local Fiscal Recovery Funds Compliance and Reporting Guidance



	a statistic second s
3.9	Healthy Childhood Environments: Other* ^
	Housing Support: Affordable Housing* ^
	Housing Support: Services for Unhoused Persons* ^
	Housing Support: Other Housing Assistance*
3.13	Social Determinants of Health: Other* ^
	Social Determinants of Health: Community Health Workers or Benefits Navigators* ^
3.15	Social Determinants of Health: Lead Remediation ^
the second se	Social Determinants of Health: Community Violence Interventions* ^
4: Pr	emium Pay
4.1	Public Sector Employees
4.2	Private Sector: Grants to Other Employers
5: In	frastructure ²⁷
5.1	Clean Water: Centralized Wastewater Treatment
5.2	Clean Water: Centralized Wastewater Collection and Conveyance
5.3	Clean Water: Decentralized Wastewater
5.4	Clean Water: Combined Sewer Overflows
5.5	Clean Water: Other Sewer Infrastructure
5.6	Clean Water: Stormwater
5.7	Clean Water: Energy Conservation
5.8	Clean Water: Water Conservation
5.9	Clean Water: Nonpoint Source
5.10	Drinking water: Treatment
5.11	Drinking water: Transmission & Distribution
5.12	Drinking water: Transmission & Distribution: Lead Remediation
5.13	Drinking water: Source
5.14	Drinking water: Storage
5.15	Drinking water: Other water infrastructure
5.16	Broadband: "Last Mile" projects
5.17	Broadband: Other projects
6: Re	venue Replacement
6.1	Provision of Government Services
7: Ad	ministrative
7.1	Administrative Expenses
7.2	Evaluation and Data Analysis
7.3	Transfers to Other Units of Government
7.4	Transfers to Non-entitlement Units (States and territories only)

*Denotes areas where recipients must identify the amount of the total funds that are allocated to evidence-based interventions (see Use of Evidence section above for details)

[^]Denotes areas where recipients must report on whether projects are primarily serving disadvantaged communities (see Project Demographic Distribution section above for details)

Coronavirus State and Local Fiscal Recovery Funds Compliance and Reporting Guidance

²⁷ Definitions for water and sewer Expenditure Categories can be found in the EPA's handbooks. For "clean water" expenditure category definitions, please see:

https://www.epa.gov/sites/production/files/2018-03/documents/cwdefinitions.pdf. For "drinking water" expenditure category definitions, please see: https://www.epa.gov/dwsrf/drinking-water-state-revolving-fund-national-information-management-system-reports.



THE NAVAJO NATION FISCAL RECOVERY FUNDS REQUEST FORM & EXPENDITURE PLAN FOR NAVAJO NATION GOVERNMENT UNITS

Part 1. Identification of parties.

NN Government Unit Off requesting FRF:	ice of the Controller indicate Department, Program, Office, Division, or E	Denah			Date prepared:0/20/2021	
	the and the same because on the same of					
NN Government Unit's	P.O. Box 7440, Window Rock, AZ 86515		phone/	email:	(928) 871-6173/elizabeth.begay@nnooc.org	
mailing address:				phone/email:(928) 871-6173/elizabeth.begay@nnoc website (if any):		
Form prepared by: Eliza	beth Begay				(928) 871-6173/elizabeth.begay@nnooc.org	
Controller, Office of	of the Controller				same as above	
CONTA	CT PERSON'S name, title and Department, Program, Office,	etc.			CONTACT PERSON'S info	
Title & type of Project: H	ardship Assistance					
NN Government Unit's E	lizabeth Begay	phone	& email:	(928)) 871-6173/elizabeth.begay@nnooc.org	
Division Director (if any):	ame as above	phone	& email:			
Branch Chief: Jonathar	n Nez, Navajo Nation President	phone	& email:	(928)	871-7000/jonathannez@navajo-nsn.gov	
Funding Recipient will be	working with:				on the Project and	
the same will be submittin this FRF Expenditure Plar	indicate Branch and/or Division g the Funding Request Package for Initial Eligib n.	ility Deter	mination	Revie	w, and will have Administrative Oversight over	
List names or types of Sub	contractors or Subrecipients that will be paid with	h FRF (if	known):			
					document attached	
Amount of FRF requested	: \$207,000,000 FRF funding period: 10/	/01/202 ⁻	1 - 12/3	1/202	4	
			indica	ate Proje	ct starting and ending/deadline date	

Part 2. Expenditure Plan details.

(a) Describe the Program(s) and/or Project(s) to be funded, including how the funds will be used, for what purposes, the location(s) to be served, and what COVID-related needs will be addressed:

The Office of the Controller (OOC) will provide financial hardship assistance, directly related to the COVID-19 pandemic, for eligible Navajo People for up to \$600 per applicant for up to 345,000 qualifying individuals. Eligibility includes individuals hospitalized for COVID-19, those still in isolation or quarantine who cannot work, families who lost loved ones, wage earners who gave up their job to stay home to take care of family members, or those members of the Nation that have been adversely affected by the COVID-19 pandemic. Eligible costs include purchasing PPE; paying utility bills, rent, mortgage, isolation expenses, livestock-related expenses, and education related expenses; and other financial burdens due to the pandemic and public health emergency orders.

document attached

(b) Explain how the Program or Project will benefit the Navajo Nation, Navajo Communities, or the Navajo People:

The Navajo Nation continues to endure hardships due to this pandemic. As of October 27, 2021, the Navajo Nation DOH reported 119 new COVID-19 cases and nine recent deaths. The total number of deaths is 1,484 and 36,409 confirmed positive cases. In addition, the current unemployment rate is at an all-time high at 48.5% and the average household income is \$8,240, well below the federal poverty guidelines. This program will provide much needed assistance as the Nation continues to face the effects and financial hardship due to the pandemic.

<u>APPENDIX A</u>

(c) Provide a prospective timeline showing the estimated date of completion of the Project and/or each phase of the Project. Disclose any challenges that may prevent you from incurring costs for all funding by December 31, 2024 and/or fully expending funds and completing the Program(s) or Project(s) by December 31, 2026:

Advertisement by OOC for eligible applications for financial hardship assistance: 10/01/2021 - 10/31/2022

Execution of funding distribution: 10/2021 - 12/31/2024

The Office of the Controller does not foresee any challenges preventing them from meeting the December 31, 2024 deadline to incur all costs.

document attached

(d) Identify who will be responsible for implementing the Program or Project: Elizabeth Begay, Controller, Navajo Nation Office of the Controller

document attached

(e) Explain who will be responsible for operations and maintenance costs for the Project once completed, and how such costs will be funded prospectively:

There will be no O&M costs. Once the funding is distributed, there will be no additional costs.

document attached

(f) State which of the 66 Fiscal Recovery Fund expenditure categories in the attached U.S. Department of the Treasury Appendix 1 listing the proposed Program or Project falls under, and explain the reason why:

2.3 Negative Economic Impacts, Household Assistance: Cash Transfers

This program will focus on individuals experiencing financial hardship directly related to the COVID-19 pandemic. The Executive Branch programs, including the Division of Social Services and Department of Health will provide data, combined with statistics from the Division of Community Development, to the OCC to ensure those that have true hardship receive the immediate help needed. The cash transfer amount of up to \$600 per person for all members of the Nation is reasonable, and not an excessive amount, to address the financial hardship experienced by the pandemic. In comparison, the Navajo Nation CARES fund for Hardship Assistance provided \$1500 per the age of 18 years as of March 1, 2020 and \$500 per person under the age of 18 years as of March 1, 2020.

 \blacksquare document attached

Part 3. Additional documents.

List here all additional supporting documents attached to this FRF Expenditure Plan (or indicate N/A):

1. Sample application for FRF hardship assistance.

2. Sample letter to accompany hardship assistance payment stating return of excess financial assistance in entire amount if not used to support eligible costs or is distributed to an individual who has not suffered economic hardship due to the COVID-19 pandemic.

APPENDIX A

Part 4. Affirmation by Funding Recipient.

Funding Recipient affirms that its receipt of Fiscal Recovery Funds and the implementation of this FRF Expenditure Plan shall be in accordance with Resolution No. CJY-41-21, the ARPA, ARPA Regulations, and with all applicable federal and Navajo Nation laws, regulations, and policies:

30%PC

NN Government Unit	Approved by:	Elizabeth Begay, Controller
signature of Proper CONTACT PERSON	•.•	signature of NN Government Unit's Depl/Program/Office Director or Manager
Approved to submit	Print Name, Title, Branch or Division:	Paulson Chaco, Chief of Staff
signature of Branch Chief or Division Director	-,	print name and indicate life or position
		Executive Branch
		Indicate Branch or Division

Part 2. Expenditure Plan Details

(a) Continued

Hardship assistance beneficiaries should use funds received from the Hardship Assistance Program to cover the costs of expenses or lost income that resulted from the COVID-19 pandemic. Funds should be used to reimburse or pay reasonable and necessary personal, family, living, or funeral expenses incurred, including, but not limited to, rent, utilities, childcare, healthcare costs, purchase of personal protect equipment, and cost of food and fuel.

The OOC will not require an application for beneficiaries to receive funding from the Hardship Assistance Program if they previously received assistance under the CARES Act. Beneficiaries will be identified based on previous CARES Act Hardship Assistance Program, Phase 1 and Phase 2. A letter will accompany the hardship assistance payment, and will include the following elements:

- If an individual receives the hardship assistance and has not suffered economic harm due to the COVID-19 pandemic, they will be asked to return the money to the OOC.
- If an individual receives the hardship assistance and does not use the full amount, they will be asked to return the money to the OOC.
- If an individual receives the hardship assistance and this person is deceased, a responsible party will be asked to return the money to the OOC.
- A note restating that the check is only valid for 90 days after the print date and will be void and null at any time past the 90 days.

New recipients that did not receive funding under the CARES Act will be required to complete an application. The application process will be the same as the CARES Act Hardship Assistance, Phase 2.

There was a total of 224,637 adults and 83,570 minors that received hardship assistance under the CARES funding. The total number of adults and minors combined was 308,207.

A total of 180,449 (59%) of the CARES hardship recipients lived on-reservation and 127,758 (41%) lived offreservation.

(b) Continued

The COVID-19 pandemic has changed the world and affected communities throughout. However, in communities, such as the Navajo Nation that have large areas with low-income and are socially vulnerable, they have been disproportionally affected. Hardship assistance is needed to support the people of the Navajo Nation to help them recover from and continue to endure the pandemic. The Navajo Nation suffers from many factors that are contributing to the continued spread of COVID-19 and the higher mortality rates.

COVID-19 cases. From October 27, 2021, to November 10, 2021, the Navajo Nation DOH reported 1,328 new COVID-19 confirmed cases and 23 recent deaths. The total number of deaths since the start of the pandemic is 1,507 and 37,737 confirmed positive cases. The Navajo Nation has aggressively deployed the vaccine, and approximately 70% of the eligible population has been vaccinated [1]; however, positive cases continue, as can be seen in **Figure 1**. With a positive case comes many negative variables, such as quarantine and missed work or school, caring for a sick family member, and medical expenses. Often, these families are already struggling

financially, and the hardship felt to endure the negative effects of COVID exacerbates an already dire financial situation.

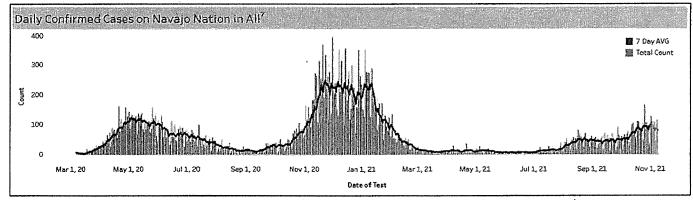


Figure 1 - Daily Confirmed Cases on Navajo Nation in All [1]

Lack of resources. The Navajo Nation is one of the largest Native American tribes in the United States, and it encompasses more than 27,000 square miles. The Nation is situated within three different states, Arizona, New Mexico, and Utah. The total population is ever increasing, and the Navajo Nation has more than 400,000 enrolled members, with more than 47 percent living either within the reservation or off the reservation on trust land [9].

The vast geographic scope and widespread population densities through the Nation contributes to a lack of infrastructure and economic development and is closely connected to sustained poverty. Approximately 30 percent of the Navajo Nation population does not have access to clean and reliable drinking water. This lack of access to an adequate water supply can increase the COVID-19 transmission rate as personal hygiene and hand washing are limited. Families on the Navajo Nation drive 1-1.5 hours once or twice a week to reach watering points where they can fill 250-gallon plastic tanks with water for cooking, cleaning, and drinking water [9].

There are approximately 55,000 households located on Navajo lands. Approximately 15,000 of these homes are without electricity. Not having access to electricity has many repercussions for Navajo families: lack of access to running water, reliable lighting, modern forms of home heating and cooling, and appliances such as refrigerators and microwaves. To keep food from perishing, families often must use portable coolers filled with ice to preserve their food. During colder weather, they cannot rely on heaters for warmth and must gather wood to use as a heat source [9].

Poverty. The socio-economic conditions on the Navajo Nation are highlighted by limited employment opportunities; the current unemployment rate is 48.5 percent, and average household income is \$8,240 [2]. The U.S. Department of Health and Human Services 2021 poverty guidelines is shown in **Figure 2** below. As can be seen, the average household income of \$8,240 on the Navajo Nation is well below the federal poverty guidelines.

Persons in family/household	Poverty guideline
	\$12,880
******	17,420
*****	21,960
*************	26,500
**********	31,040
**************************************	35,580
*********************	40,120
************	44,660

Figure 2 - Department of Health and Human Services -Office of the Secretary - Annual Update of the Health and Human Services Poverty Guidelines [3]

Housing. The high level of unemployment creates a high level of poverty and contributes to sub-standard housing conditions. According to the Office of Policy Development and Research and the Department of Housing and Urban Development (HUD) Low-Income Housing Tax Credit Qualified Census Tracts must have 50 percent of households with incomes below 60 percent of the Area Median Gross Income (AMGI) or have a poverty rate of 25 percent or more [4]. Below, **Figure 3** shows the overall boundaries of the Navajo Nation.

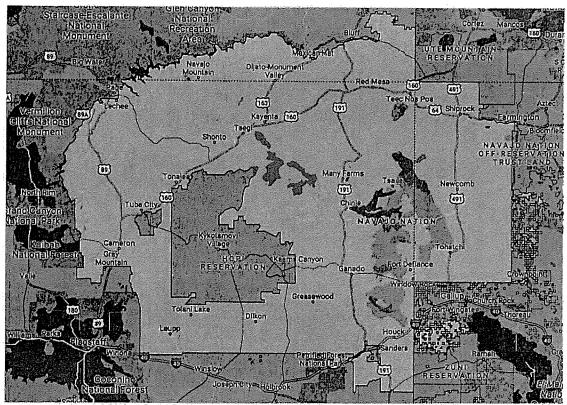


Figure 3 - Map of Navajo Nation Boundaries [5]

The map in **Figure 4** below shows 2022 qualified census tract, highlighted in magenta, for the same region depicted in **Figure 3** [6]. As can be seen in the Figure, the majority of the Navajo Nation falls within a qualified census tract.

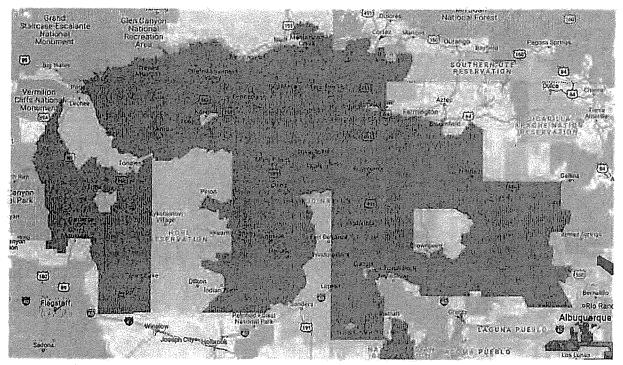


Figure 4 - Map of Low-Income Housing Tax Credit Qualified Census Tract [6]

Mental health. The Navajo Nation has felt the effects of the pandemic through rising cases of mental health, such as depression, anxiety, and individuals turning to substance abuse. According to the U.S. Census Household Pulse Survey [7], the reports primary findings are as follows:

- Moderate to severe anxiety peaked at 37.3 percent of the adult population during the pandemic, up from 6.9 percent in 2019.
- Moderate to severe depression among adults jumped from 7.0 percent to 30.2 percent over the pandemic.
- The greatest concern is anxiety among young adults: during the pandemic, 43.5 percent reported moderate to severe anxiety.
- Income is a key indicator of mental health. Households with income less than \$25,000 are 20.1 percentage points more likely to report moderate to severe anxiety than a household with income that is \$200,000 or more.

In a community already facing many social and economic disparities, the COVID-19 pandemic has exacerbated many of the underlying issues, such as poverty and lack of access to health care.

Inflation of goods and fuel. The availability and affordability of food is also a challenge the Navajo Nation faces. The geographic location and population densities make it challenging for Navajo People to easily access affordable food. They often must travel long distances to get to a grocery store. The U.S. is seeing a rise on the price of goods. The Labor Department reported that food costs at the wholesale level rose 2 percent in September while energy prices were up 2.8 percent [8]. The increase in food and energy costs creates challenges for Navajo people to afford healthy food during this time, when they are already facing so many other challenges due to the pandemic.

Hardship urgency and uses. The urgency of the hardship assistance is felt across the Nation as the pandemic continues to reveal the social disparities of the Navajo Nation and its members. According to the CARES Hardship Assistance Program application [10], beneficiaries were most often affected by the following instances and needed hardship assistance:

- Loss of income or other financial hardship resulting from unemployment, furlough, or layoff due to the COVID-19 pandemic.
- Reduction in income resulting from loss of hours worked or a decrease in the rate of pay due to the COVID-19 pandemic.
- Purchase of personal protective equipment to help prevent the spread of COVID-19.
- Unable to pay past due utility bills because of economic hardship due to the COVID-19 pandemic.
- Unable to pay some or all my rent or mortgage payments because of economic hardship due to the COVID-19 pandemic.
- Expenses related to isolation related to the COVID-19 pandemic.
- Livestock-related expenses that were incurred due to the COVID-19 pandemic.
- Education related expenses that were incurred due to the COVID-19 pandemic.

The immediate hardship assistance for the Navajo Nation will help alleviate some of the economic hardship experienced by the Navajo People and exacerbated by the COVID-19 pandemic.

References

- [1] Navajo Nation COVID-19 Dashboard. Last updated November 10, 2021. <u>https://www.ndoh.navajo-nsn.gov/COVID-19/Data</u>. Accessed November 11, 2021.
- [2] Navajo Nation Department of Agriculture. Welcome. N.d. <u>https://www.agriculture.navajo-nsn.gov</u>. Accessed November 11, 2021.
- Federal Register, Vol. 86, No. 19, Monday, February 1, 2021, Notices. Department of Health and Humber Services, Office of the Secretary, Annual Update of the HHS Poverty Guidelines. Page 7732. <u>https://www.govinfo.gov/content/pkg/FR-2021-02-01/pdf/2021-01969.pdf</u>. Accessed November 11, 2021.
- [4] Office of Policy Development and Research. Qualified Census Tracts and Difficult Development Areas. N.d. <u>https://www.huduser.gov/portal/datasets/qct.html</u>. Accessed November 11, 2021.
- [5] Navajo Nation Washington Office. Home. N.d. <u>https://www.nnwo.org</u>. Accessed November 11, 2021.
- [6] Office of Policy Development and Research, 2021 and 2022 Small DDAs and QCTs. N.d. https://www.huduser.gov/portal/sadda/sadda_qct.html. Accessed November 11, 2021
- [7] United States Census Bureau, Household Pulse Survey: Measuring Social and Economic Impacts During the Coronavirus Pandemic. Revised October 29, 2021. <u>https://www.census.gov/programs-survey.household-pulse-survey.html</u>. Accessed November 11, 2021.
- [8] Navajo-Hopi Observer. U.S. Wholesale Prices Rose Record 8.6% over 12 Months. October 14, 2021. <u>https://www.nhonews.com/news/2021/oct/14/us-wholesale-prices-rose-record-86-over-12-months</u>. Accessed November 11, 2021.
- [9] Navajo Nation. Project for the American Rescue Plan. May 20, 2021.
- [10] Hardship 1 Application. Received November 10, 2021. Elizabeth Begay. Navajo Nation Office of the Controller.

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THE NAVAJO NATION PROGRAM BUDGET SUMMARY

Page ____ of ____ BUDGET FORM 1

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PART I. Business Unit No.: K - [N	wl	Program Title:	Hardshi	Assistance		Division/Branch:	Executive Branch	
Prepared By: Paulson Chaco				Address: paulsonchaco@navajo-nsn.gov				
PART II. FUNDING SOURCE(S) NN Fiscal Recovery Funds	Fiscal Year /Term	Amount 207,000,000.00	% of Total	PART III. BUDGET SUMMARY	Fund Type Code	(A) NNC Approved Original Budget	(B) Proposed Budget	(C) Difference or Total
				2001 Personnel Expenses				
				3000 Travel Expenses				
		1		3500 Meeting Expenses				
				4000 Supplies		-		
				5000 Lease and Rental	1			
				5500 Communications and Utilities				
				6000 Repairs and Maintenance				
				6500 Contractual Services		······································		
				7000 Special Transactions	11	-		
				8000 Public Assistance			207,000,000	
				9000 Capital Outlay				
					TOTAL	\$0.00	207,000,000.00	0
				PART IV. POSITIONS AND VEHICLES		(D)	(E)	
				Total # of Positions I	Budgeted:			
		\$207,000,000.00	0%	Total # of Vehicles I				
PART V. I HEREBY ACKNOWLEDG	E THAT THE IN	FORMATION CONT	AINED I	I THIS BUDGET PACKAGE IS COMPLET	E AND AC	CURATE.		
SUBMITTED BY: Tom Platero APPROVED BY: Paulson Chaco					_			
Program Manager's Printed Name 11/15/2021 Director Branch Chiefs Printed Name				inted Name 11/15/2021				
Program Manager's Signature and Date Division Director / Branch Chief's Signature and Date					•			



NAVAJO NATION DEPARTMENT OF JUSTICE OFFICE OF THE ATTORNEY GENERAL

DOREEN N. MCPAUL Attorney General

KIMBERLY A. DUTCHER Deputy Attorney General

DEPARTMENT OF JUSTICE INITIAL ELIGIBILITY DETERMINATION FOR NAVAJO NATION FISCAL RECOVERY FUNDS

REISSUED 11/23/2021

RFS/HK Review #:HK0123	
Date & Time Received:11/15/2021	
Date & Time of Response:	n. MST
Entity Requesting FRF:Office of the Contro	ller
Title of Project: <u>Hardship Assistance</u>	
Administrative Oversight:	
Amount of Funding Requested: \$207,000,000	
Eligibility Determination: FRF eligible FRF ineligible Additional information requested	
FRF Eligibility Category:	
\boxtimes (1) Public Health and Economic Impact	□ (2) Premium Pay
□ (3) Government Services/Lost Revenue	(4) Water, Sewer, Broadband Infrastructure

P.O. Box 2010 • Window Rock, Navajo Nation (AZ) 86515 • 928-810-8526 • Facsimile: 928-871-6200

U.S. Department of Treasury Reporting Expenditure Category: 2.3 Negative Economic Impacts, Household Assistance: Cash Transfers.

Returned for the following reasons (Ineligibility Reasons / Paragraphs 5. E. (1) - (10) of FRF Procedures):

□ Missing Form		Expenditure Plan incomplete			
□ Supporting documentation missir	□ Funds will not be obligated by				
\Box Project will not be completed by	12/31/2024				
🗆 Ineligible purpose		□ Incorrect Signatory			
 Submitter failed to timely submit Additional information submitted insufficient to make a proper determined 	□ Inconsistent with applicable NN or federal laws				
Other Comments:					
Name of DOJ Reviewer:	Kristen A. Lowell				
Signature of DOJ Reviewer:	Kadowell				

Disclaimers: An NNDOJ Initial Eligibility Determination will be based on the documents provided, which NNDOJ will assume are true, correct, and complete. Should the Project or Program change in any material way after the initial determination, the requestor must seek the advice of NNDOJ. An initial determination is limited to review of the Project or Program as it relates to whether the Project or Program is a legally allowable use – it does not serve as an opinion as to whether or not the Project or Program should be funded, nor does it serve as an opinion as to whether or not the amount requested is reasonable or accurate.

Office of Legislative Counsel Telephone: (928) 871-7166 Fax # (928) 871-7576



Honorable Seth Damon Speaker 24th Navajo Nation Council

MEMORANDUM

Honorable Amber Crotty 24th Navajo Nation Council

FROM:

TO:

Dana L. Bobroff, Chief Legislative Counsel Office of Legislative Counsel

DATE: December 16, 2021

SUBJECT: AN ACTION RELATING TO AN EMERGENCY AND THE NAVAJO NATION COUNCIL; ALLOCATING \$207,000,000 OF NAVAJO NATION FISCAL RECOVERY FUNDS; APPROVING THE NAVAJO NATION FISCAL RECOVERY FUND HARDSHIP ASSISTANCE EXPENDITURE PLAN

I have prepared the above-referenced proposed resolution and associated legislative summary sheet pursuant to your request for legislative drafting. Based on existing law and review of documents submitted, the resolution as drafted is legally sufficient. As with any action of government however, it can be subject to review by the courts in the event of proper challenge.

The Office of Legislative Counsel confirms the appropriate standing committee(s) based on the standing committees powers outlined in 2 N.N.C. §§301, 401, 501, 601 and 701. Nevertheless, "the Speaker of the Navajo Nation Council shall introduce [the proposed resolution] into the legislative process by assigning it to the respective oversight committee(s) of the Navajo Nation Council having authority over the matters for proper consideration." 2 N.N.C. §164(A)(5).

Please ensure that his particular resolution request is precisely what you want. You are encouraged to review the proposed resolution to ensure that it is drafted to your satisfaction.

THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: _0263-21__

SPONSOR: <u>Amber Kanazbah Crotty</u>

TITLE: An Action Relating to an Emergency and the Navajo Nation Council; Allocating \$207,000,000 of Navajo Nation Fiscal Recovery Funds; Approving the Navajo Nation Fiscal Recovery Fund Hardship Assistance Expenditure Plan

Date posted: _____ December 17, 2021 at 9:27PM

Digital comments may be e-mailed to comments@navajo-nsn.gov

Written comments may be mailed to:

Executive Director Office of Legislative Services P.O. Box 3390 Window Rock, AZ 86515 (928) 871-7586

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

Please note: This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. *§374 et. seq.*